

4.10 Mali

4.10.1 Migration trends

4.10.1.1 Immigration

Mali is not an important country of immigration. It is, however, a country of transit for West and Central Africans travelling to Algeria, Libya, Morocco or Tunisia, who eventually seek to enter European states. Having said that, a small amount of foreigners do reside in Mali.

Data	Year	Absolute numbers	% of the Total Population
National Population and Housing Census (RGPH)		I R U H L J Q U H V L G H Q W V	

4.10.1.1.1 Characteristics of immigrants/foreigners

Countries of origin:	\$ F F R U G L Q J W R W K H 1 D W L R Q D O 3 R S X O D W L R Q D Q G + R X of foreigners are Africans, principally from ECOWAS Member States, including Burkina) D V R & W H G V, Y R L U H * X L Q H D D Q G 1 L J H U	6 H Q
Settlements:	0 R V W I R U H L J Q H U V U H V L G H L Q W K H F D S L W D O % D P D N R . D \ H V D Q G . R X O L N R U R	
Socio-demographic profile:	R I I R U H L J Q U H V L G H Q W V D U H P D O H	
Socio-economic profile and sectors of employment:	a , Q R I I R U H L J Q H U V G L G Q R W K D Y H D Q \ I R U P D O W K H W R W D O S R S X O D W L R Q a Like nationals, foreigners tend to be employed in the informal labour market.	
Vulnerable groups:	a 7 U D 4 F N L Q J L Q S H U V R Q V D S S H D U V W R E H P D L Q O \ D Q , 2 0 U H J L V W H U H G Y L F W L P V Z L W K L Q W K H F R X Q W U a According to the U.S. Department of State's Trafficking in Persons Reports, victims have included boys from Burkina Faso and Guinea who were exploited for the use	

4.10.1.2 Emigration

Emigration has long existed in Mali and is a central component of Malian society. Its patterns and evolution during modern times are well-known and well-documented. During colonial times, Mali was used as a labour reserve for the development of major industrial and agricultural projects, such as the growing of groundnuts in Senegal.¹ In the early 20th century, Mali became a major supplier of workforce for coastal West African countries such as Côte d'Ivoire, Ghana, and Senegal. Migration towards France also gained prominence during this period.

Malian emigration trends have subsequently diversified. Given the more restrictive approach towards destination, new destinations within West Africa became increasingly popular. Intra-regional flows have remained dominant, although flows are also directed towards Europe (most notably Spain), the U.S., Gulf Cooperation Council Member States, and South-East Asia. In addition, Malian emigration, which was traditionally a low-skilled, male phenomenon, has become more feminised and now includes a higher share of skilled workers.

Data	Year	Estimates			
General estimates from national authorities (data sources unidentified)		WR	PLOOLRQ	QDWLRQDOV	DEURDG
Ministry of Malians Abroad			PLOOLRQ	QDWLRQDOV	DEURDG
Electoral Register (RACE)		ORUH WKDQ		QDWLRQDOV	DEURDG

See for instance Merabet, O., Gendreau, Léon, *Les questions migratoires au Mali. Valeurs, sens et contresens*, S. H. L. W. D. 0. D. R. S. F. L. W. S.

Ibid.; IOM, ICMPD/TM: a Dialogue in Action. Linking Emigrant Communities for More Development. Inventory of Institutional Capacities and Practices. The Malian Experience, S.

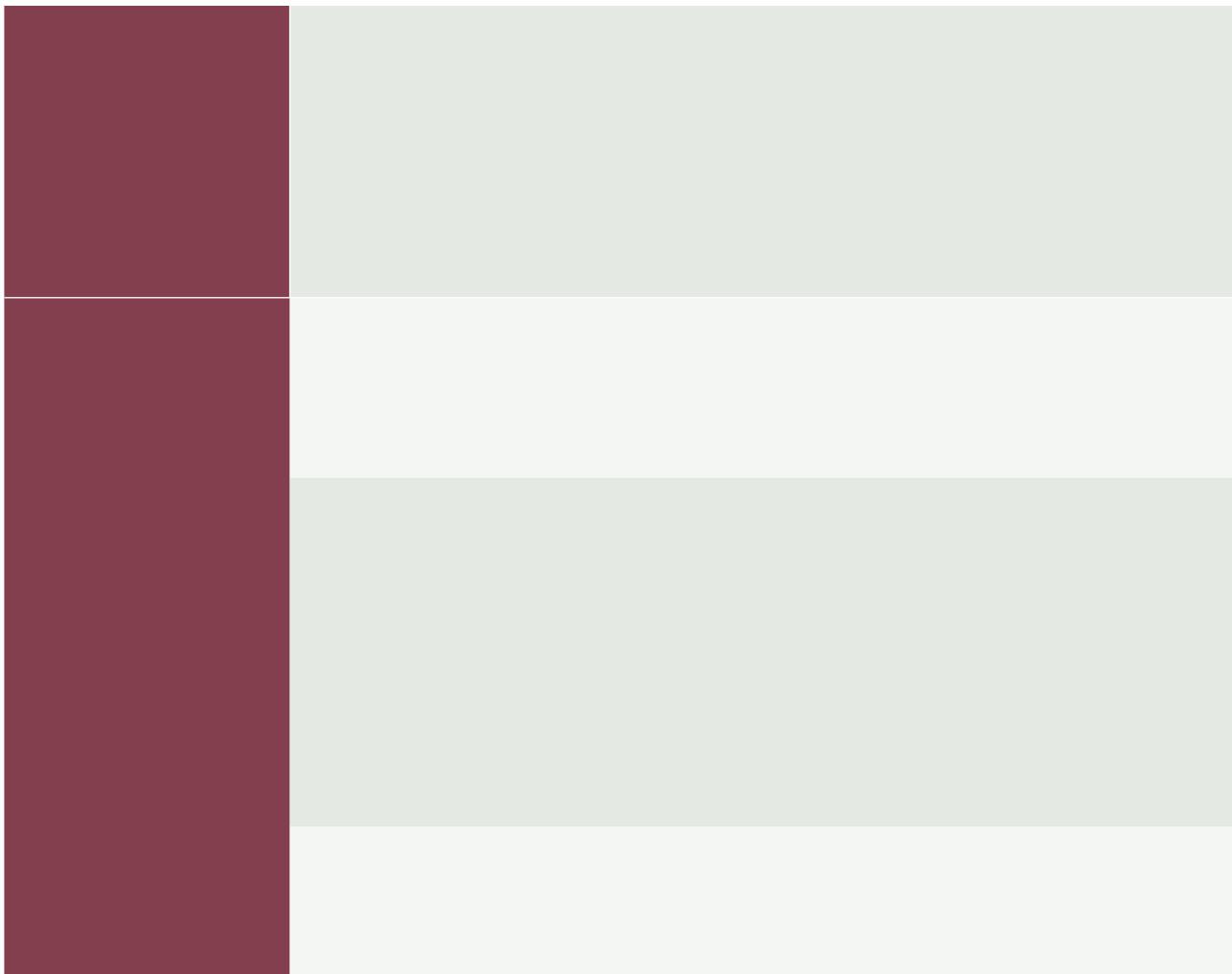
Ibid., Pérouse de Montclos, M-A., 'De l'usage des remises de fonds des migrants: le cas du Walking Papers du CEPED', 1 R. S.

See for example Comité pour la protection des droits de tous les travailleurs migrants et des membres de leur famille, 5. Ü. S. R. Q. V. H. V. Ü. F. U. L. W. H. V. G. X. J. R. X. Y. H. U. Q. H. P. H. Q. W. G. H. O. D. 5. Ü. S. X. E. O. L. T. X. H. G. X. 0. D. O. L. & R. Q. F. H. U. Q. D. C. par le Comité pour la protection des droits de tous les travailleurs migrants et des membres de leur famille à l'occasion de O. V. H. [D. P. H. Q. G. X. U. D. S. S. R. U. W. L. Q. L. W. L. D. O. G. X. 0. D. O. L. & 0. /, & 0. /, & 0. : & Cellule technique G du Codéveloppement, Bilan et perspectives du Codéveloppement au Mali. De l'expérience française à l'approche européenne S.

Recensement à caractère électoral.

4.10.1.2.1 Characteristics of emigrants/nationals abroad

Countries of destination/ residence:	<p>a While there is a general consensus on Malian emigration trends, there are conflicting estimates regarding the current emigrant stock.</p> <p>a 7 K H 0 D O L D Q J R Y H U Q P H Q W R I W H Q U H I H U V W R D 1 J X U E H W Z H H Q D Q G R I W K H W R W D O S R S X O D W L R Q W R P L O O L R Q L Q &S with these estimates are not based on reliable data, and, in the case of Côte d'Ivoire, seem excessive.</p> <p>a , Q W K H 0 L Q L V W U \ R I 0 D O L D Q V \$ E U R D G S U R Y L G J U D Q W V L Q F O X G L Q J P H e o C a l a r n Q t e s / w i t h t h i s G a t a Y R L U H are unclear.</p> <p>a \$ Q R W K H U Q D W L R Q D O H V W L P D W H F R Q G X F W H G L Q</p>
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4.10.2.2 Immigration: national policy framework and institutional practices

4.10.2.2.1 General immigration provisions

Legislation/Policy Framework	Description
Law No. 04-058 relating to the Conditions of Entry, Stay and Establishment of Foreigners in the Republic of Mali, 2004 ⁸⁹¹	<p>Entry</p> <p>Law, Art. 8; Decree, Art. 2: Entry on the national territory is subject to the delivery of:</p> <ul style="list-style-type: none"> a an entry visa; a the production of documents regarding the purpose and conditions of stay, a guarantee of return (which may take the form of a return ticket to the country of origin, a deposit, or a guarantee from a bank); and a if applicable, proof of means of existence or a work authorisation (in practice, the latter is no longer requested).
Decree No. 05-322/P-RM, 2005 ⁸⁹²	<p>Decree, Art. 7: W K H H Q W U \ Y L V D L V Y D O L G I R U D P D [L-P X P S H able once.</p>
	<p>Stay/residence</p> <p>Law, Art. 5 distinguishes between two types of foreigners: non-immigrants, including tourists, visitors, students and temporary workers, and immigrants, defined as “foreigners entering Mali with the intention to establish their residence in the country or to perform, on a permanent basis, a lucrative activity or a profession”. The distinction between non-immigrants and immigrants corresponds to two distinct immigration statuses, namely stay and residence (or ‘establishment’, as referred to in the law).</p>
	<p>Stay</p> <p>Law, Art. 12: Stay in Mali requires the granting of a temporary stay authorisation, which leads to the delivery of a stay visa valid for a maximum period of one year, which is renewable.</p> <p>Decree, Art. 23: The request of a temporary stay authorisation is made after entry on the national territory and must be accompanied by the following documentation: passport, extract from the police record, and medical certificate.</p> <p>Decree, Art. 25: “the stay visa is only delivered if the foreigner proves that he/she can live on his/her own financial resources and makes the commitment of not exercising any professional activity”. This provision is most surprising as it implies that temporary work in Mali is prohibited. However, this provision can certainly be considered null as it F R Q W U D G L F W V D U W R I W K H /D Z R I 1 R Y H P E H U</p> <p>Law, Art. 13 foresees an outright delivery of the temporary stay authorisation to the foreign spouse, children and parents of a Malian national, as well as to the spouse's F K L O G U H Q X S W R \H D U V R I I R U H L J Q K R O G H U V R I D</p>
	<p>Residence</p> <p>Law, Art. 16: Residence (or establishment) implies the delivery of a resident card, which is valid for five years, and is renewable.</p> <p>Decree, Art. 31: 7 K H U H V L G H Q W F D U G P X V W E H U H T X H V W H G Z</p> <p>Decree, Art. 28 to Art. 30: In addition to the conditions applicable to the delivery of the temporary stay authorisation, the applicant must either prove his/her means of existence or obtain a work authorisation (in practice, the work authorisation is no longer requested).</p>

Loi No. 04-058 du 25 novembre 2004 relative aux conditions d'entrée, de séjour et d'établissement des étrangers en République du Mali.

Décret No. 05-322/ p-RM du 19 juillet 2005 fixant les modalités d'application de la loi No. 04-058 du 25 novembre 2004 relative aux conditions d'entrée, de séjour et d'établissement des étrangers en République du Mali.

Autorisation de séjour temporaire.

Visa de séjour.

Carte de résident.

One can note several contradictions between the law and its decrees, as well as the lack of precision regarding the conditions and procedural steps for obtaining stay and resident permits. Furthermore, despite its mention of the family reunification procedure, the legislation includes no details in this regard. The legislation also does not include specific provisions regarding the status of ECOWAS Member States' nationals, with the exception of a very general derogation clause concerning international conventions applicable in Mali. According to D. Dembele, however, "administrative provisions" were made before the D G R S W L R Q R I W K H / D Z R I 1 R Y H P E H U W R I X O O \ L P S O H P H Q W W persons, right of residence and establishment. Indeed, according to M. Ballo, ECOWAS Member States' nationals can enter and establish themselves in Mali upon the presentation of a valid identity card.

Mali has concluded bilateral agreements which include provisions on entry, stay and residence with the following countries: Burkina Faso, Ghana, Guinea, Mauritania, Niger, Cameroon, and France. These agreements are based on reciprocity and generally apply equally to Malians in the considered countries and I R U H L J Q H U V I U R P W K R V H F R X Q W U L H V L Q 0 D O L \$ U H Y L H Z R I W K H V

4.10.2.2.2 Labour migration

Access to national labour market

\$ F F H V V R I I R U H L J Q H U V W R W K H Q D W L R Q D O O D E R X U P D U N H W L V U H relating to the Conditions of Entry, Stay and Establishment of Foreigners in the Republic of Mali, its im S O H P H Q W L Q J 'H F U H H 1 R 3 5 0 R I - X O \ D Q G W K H / D E R X U

In addition to the common immigration rules, the employment of foreigners in Mali requires the approval of the work contract by the National Labour Directorate within the Ministry of Labour, Public Service, and State Reform. A work authorisation typically serves two purposes: first, and mainly, it protects the national labour market generally through a labour market test or a quota system; second, it ensures that the labour legislation – the rights of the worker – is respected. In the case of Mali, there is no provision in the legislation that foresees the protection of the national labour market. For instance, there is no obligation for the employer to look for a worker available on the national labour market before employing a foreigner. The only existing provisions concern the protection of the migrant worker, notably through ensuring that the labour legislation is respected and that the worker understands and agrees to the terms of the work contract.

Moreover, according to officials interviewed for the purpose of the present study, the work authorisation is no longer required in practice. In other words, foreigners who comply with common immigration rules can freely access the Malian labour market. In the case of ECOWAS Member States' nationals, they can freely enter, stay and work as long as they hold a valid identity card.

Dembele, D. Le cadre général de la migration au Mali & \$ 5 , 0 \$ 6 1 R

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Visa du contrat de travail.

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 crossings, smuggling and security, was concluded with Algeria. Cooperation with Spain has included the providing of equipment and training to border police sta . Moreover, meetings are periodically organised with neighbouring countries with regard to border cooperation and management.

4.10.2.2.4 Migrants at risk

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 ous anti-tra cking activities were based on the provisions of the Penal Code, which, it appears, was not su ciently broad or stringent, the introduction of this law constitutes an improvement. However, due to the current internal political instability, e orts to ght against tra cking in persons have decreased during the past two years.

Malian authorities have generally been active in the ght against tra cking. Prosecution of o enders KDV LQFUHDVHG LQ WKH SDVW IHZ \HDUV _ QHZ FDVHV ZHUH U
 been given training on tra cking-related issues. With regard to protection, national authorities have referred a signi cant number of victims to NGOs and international organisations, and have provided nancial and in-kind support to NGO-run shelters. In addition, regular workshops, public debates, and meetings have been organised to inform the population on the risks of human tra cking.

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 order to strengthen mutual cooperation in the ght against child tra cking.

4.10.2.3 Emigration

4.10.2.3.1 Labour migration

Mali lacks a comprehensive labour emigration policy. It has, however, made attempts to develop legal channels for employment abroad. The CIGEM has looked for job opportunities corresponding to Malian workers competencies in the following countries: Spain (agriculture, construction, and hospitality serv ices), France (construction and hospitality services), Belgium (agriculture), and Canada (agricultur). It has also proposed vocational training in sectors where a labour demand exists both in Mali and abroad.

Loi No. 2012-023/ du 12 juillet 2012 relative à la lutte contre la traite des personnes et les pratiques assimilées.

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Keita, M.La migration circulaire au Mali: diagnostic et perspective& \$5,0 \$6 1R E SS

Funakawa, N.Le CIGEM – Centre d'information et de gestion des migrations : sa place face aux dé s des politiques migratoires 8QLYHUVLWÜ GH 3RLWLHUV SS

Country Chapters -

to facilitate the creation of a favourable environment, which encourages the participation of Malians abroad in the economic and social development of the country.

initiated by diaspora associations. A Technical Unit for Co-development was created and placed under the authority of the Ministry of Economy and Finance to implement the envisaged initiatives. The agreement with Spain includes the provision of technical assistance for the improvement of transfer services, the stimulation of remittances' development potential, and, more generally, support for the engagement of the diaspora in the economic and social development of Mali. , Q D & L U F X O D U I U R P of Economy, Finance and Budget lifted the exclusivity clauses on remittances.

Addressing the challenges of highly-skilled migration

Projects concerning the involvement of skilled migrants in the development of Mali include the UNPD-led TOKTEN (Transfer of Knowledge through Expatriate Nationals) programme, which sees the temporary return of skilled nationals in order to contribute to development projects in their country of origin. The SURJUDPPH ZDV LQLWL DW H G LQ D Q G RULJLQDOO\IRFXVHG FDWL RQ V\VWHP , Q LW ZDV H [WHQGHG WR WKH KHDOWK D medium-sized enterprises. UNESCO has also initiated a project called TALMALI, which follows an approach similar to that of TOKTEN.

4.10.2.3.3 Migrants' protection

Information dissemination and protection in countries of destination

Bilateral agreement with Spain, 2007

The bilateral agreement concluded with Spain includes several provisions regarding protection, such as pre-departure training for migrants and further training upon arrival in Spain, with a view to facilitating their integration in the country of destination. It also pledges assistance to Malian authorities with regard to anti-trafficking policies.

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Assistance to returnees

Assistance in the reintegration of returnees primarily involves a great number of local associations, such as Association pour la formation, l'insertion et le développement rural en Afrique (AFEDRA),

Country Chapters -

assistance to voluntary return, migration and development, information dissemination and integration of Malian nationals in Spain, and the fight against trafficking and irregular migration.

Mali has not concluded any readmission agreements.

Agreements to strengthen mutual cooperation on the fight against child trafficking have been concluded
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4.10.4 References

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Keita, M. La migration de haut niveau au Mali& \$ 5 , 0 \$ 6 1 R
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Keita, M. La migration circulaire au Mali: diagnostic et perspective& \$ 5 , 0 \$ 6 1 R
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4.10.5 List of interlocutors

Name of respondent	Position	Institution
Touré, A.	Head of Department, Cooperation and Migration	National Employment Agency
Konaté, A.	Director	CIGEM
Bathily, H.	Head of Unit	Technical Unit for Co-development
Sylla, I.	Executive Officer	General Delegation for Malians Abroad
Keita, S.	Technical Advisor on migration	Ministry for Malians Abroad and African Integration
Diakité, M.	National Director	Ministry of Employment and Vocational Training

Agence nationale pour l'emploi.

Cellule technique du codéveloppement.

Délégation générale des Maliens de l'extérieur.

Ministère des Maliens de l'extérieur et de l'Intégration africaine.

Ministère de l'Emploi et de la Formation professionnelle.