



S L O V A K I A

STATEMENT

by

Mr. Metod ^{TPA} EK

**Director of the International Law Department
Ministry of Foreign and European Affairs of Slovakia**

**73rd session of the United Nations General Assembly
Sixth Committee**

**Report of the International Law Commission
on the work of its Seventieth Session (item 82)
Cluster II**

New York, 26 October 2018

(check against delivery)

Mr. Chairman,

VI, VII and VIII of the ILC Report, *i.e.* the topics of **Protection of the atmosphere**, **Provisional application of treaties** and **Peremptory norms of general international law (*jus cogens*)**. I thank the Chairman of the ILC for presenting the respective parts of the ILC Report to us yesterday.

Firstly, I would like to thank the Special Rapporteur Shinya Murase for his tireless effort in pursuing the topic **Protection of the atmosphere**. During previous debates in the Sixth Committee we have expressed several concerns over the general approach pertaining with regard to this topic. These still remain pertinent. We note that the Commission adopted on first reading set of draft guidelines consisting of a preamble and 12 guidelines together with commentaries. Thus the consideration of the topic is moving to its next stage.

Let me briefly comment on the three draft guidelines adopted by the Commission at the current session, dealing with implementation, compliance and settlement of disputes. Unfortunately, the Special Rapporteur and the Commission did not modify the highly abstract treatment of the topic, namely restating obvious and often very rudimentary general rules or principles of international law that are not specific for the protection of the atmosphere.

It is the well-known sovereign right of a state to choose forms of national implementation of its international obligations. Accordingly, it is of no added value to restate various options in realization of that right, as proposed in draft guideline 10. Similarly, in connection to compliance, the paragraph 1 of guideline 11 is in our view mere restatement of *pacta sunt servanda* principle. We can see some additional value in paragraph 2, which is building on some best practices of compliance taken from some existing treaty regimes.

In guideline 12 the Commission is simply restating the principle of peaceful settlement of disputes. With regard to paragraph 2, we consider that it is usually upon the relevant jurisdiction deciding the particular dispute to request or use the relevant expertise. Since the addressees of the draft guidelines are states, the relevance of this paragraph is somewhat unclear. Moreover, we think that what shall be of consideration to use in disputes of fact-intensive and science-dependent character are not experts but rather the relevant expertise. This seems to be a drafting problem.

As a first general comment concerning this topic, we see the potential value of the guidelines as generic clauses or rather model provisions for various future agreements pertaining to the topic of the protection of atmosphere and not really being a set of standalone guidelines with normative content. This, in our view, should be taken into account during the debate on the final outcome of the topic.

Mr. Chairman,

Turning to the topic **Provisional application of treaties**, I would like to commend Special Rapporteur Juan Manuel Gómez Robledo for his report. We note with appreciation the adoption on first reading of the whole set of 12 draft guidelines with commentaries thereto, as well as the decision of the Commission to transmit the draft guidelines to Governments and international organizations for comments and observations. We welcome the formulation of **Treaties**. We think it properly reflects its intended nature and purpose. We are of the view that the guide, after its completion, will serve for states as a useful tool. It will contribute to further harmonization of

to become a party as a form of termination of provisional application, I would like to mention two issues. First, we would welcome, if the respective draft guideline could address also the temporal aspect of such notification. The question is, whether it may be upon the notifying State to determine unilaterally when the provisional application terminates. Second, in our view the intention of a State to terminate the provisional application of a treaty does not always have to coincide with notification by the same State of its intention not to become a party to the treaty, as the paragraph 2 of draft guideline 9 presupposes.

In concluding, I would like to use this opportunity to express our gratitude for the elaboration by the Secretariat of the extensive study on practice of states and international organisations on provisional application of treaties. We will follow with great interest the future work of the Commission on this topic.

Mr. Chairman,

Peremptory norms of general international law (*jus cogens*) let me thank the Special Rapporteur Dire Tladi for his third report and we encourage him to continue his hard work on the topic. At the same time, we would like to underline that the present topic encompasses a number of complex and difficult issues which require prudent approach and in-depth analysis. All issues surrounding peremptory norms should be therefore considered in a reflexive and cautious manner, with no rush.

Mr. Chairman,

Concerning the general approach to this topic, we note with some concern that several proposed conclusions are based merely on doctrinal opinions rather than reflecting the State practice. We acknowledge that the practice of States in respect of peremptory norms may not be sufficiently developed and it may not be easily ascertained. However, this should not lead to the abandoning the usual method of Commission's work.

We note that the draft conclusions proposed by the Special Rapporteur, at this stage, remain in the Drafting Committee. We therefore reserve our right to comment on individual provisions after they will be submitted by the Commission together with the commentaries thereto. It is our hope that, in the interest of an efficient and meaningful interaction between the States and

the Commission, States will have the (-).g0 Ge093aolgis y0edp